Japan’s “Top Global University” Project

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In September 2014, the Ministry of Education, Culture, Sports, Science and Technology in Japan (MEXT) listed 37 Japanese universities selected to the “Top Global University” project. These universities will receive governmental funding for up to 10 years to improve their global competitiveness or to lead the internationalization of Japanese universities through the university reform (e.g., governance, management, structure, curriculum, and admission). Although the government’s support for the internationalization of Japanese universities is essential, there are some concerns regarding the current project: such as, micro-management of the government on the university reform, isomorphic standardization of the internationalization approach, and the widening gap among universities.

The Characteristics of the Top Global University Project

The MEXT’s Top Global University Project consists of two categories. Thirteen large research universities were selected to the status of Type-A institutions, which particularly focuses on the improvement of universities’ globalization and their presence in the top 100 of the world university rankings. The government clearly referred to the world university ranking as one of the numerical goals for the Type-A institutions. The Type-A institutions included all seven former imperial universities, four other national universities, and two prestigious private universities. They will receive 500 million Japanese yen (approximately US$4.3 million) annually for up to 10 years. Twenty-four universities were selected to the Type-B institutions, which will lead to the internationalization of Japanese universities by leveraging their strength. The Type-B institutions included 10 national, 2 local public, and 12 private universities. They will receive 200 to 300 million Japanese yen (approximately US$1.7 to 2.5 million) annually for up to 10 years.

Compared to the universities’ total budget and some excellence initiatives in other countries, the amount of funding of the current project is not large.

The proposed activities in the plans of the selected universities, however, mostly resemble each another. Most of the universities referred to the internationalization of various educational aspects: providing interdisciplinary courses, joint-degree programs, and English-taught courses; instituting admission reforms by utilizing external language tests and research functions; internationally promoting international research collaboration, fostering university-industry cooperation, developing international networks, and leveraging overseas research hubs; and other activities, such as faculty and staff development for internationalization.

These similarities occurred partly because the government requested the applying universities to fill a form that exemplifies the main activities. They were requested to report their current situation and future projection based on about 40 performance indicators. Adding to the typical indicators related to internationalization (e.g., the numbers of international students, exchange students who study abroad, institutional international agreements, and foreign faculty members), the universities were also required to re-
port on various internationally-related activities (e.g., providing international residence halls, offering courses and degree programs in foreign languages, providing various Japanese-language courses, introducing Grade Point Average systems, making syllabi available in English, providing university information in foreign languages, and conducting admissions that are convenient for potential applicants overseas). In addition, some indicators were not relevant to internationalization but were relevant to a wider university reform—such as, the degree to which implementing the achievement-based salary system, the tenure-track system, and the evaluation system aligned with international standards.

Some Concerns
This project can be a strong support for making these universities more internationally competitive. From the viewpoint of taxpayers, it must be reasonable that the government should monitor the progress of the publicly funded project with clear performance indicators. However, there are also some concerns regarding the consequences of this elaborately designed project.

This project may lead to an inefficient micromanagement of leading universities that need strong independence in nature. In principle, the current project appears to respect the importance of the universities’ autonomous decisions, by agreeing on a strategic plan that is based on their mission and profiles. However, through the prescribed multiple indicators with rigorous monitoring and assessment for a long period, the universities may lose flexibility in their institutional decisions.

The prescribed indicators may lead to a similar standardization in the approach to internationalization, especially among the top-research universities selected as “Type-A.” Most of the indicators requested from the government are numerical, making it easy to compare one university to another and often emulating the indicators used for international university rankings.

In addition, another part of the current project could be a problem among Japanese universities. Including the current funding, a limited number of universities—mainly, prestigious large-scale comprehensive universities—have continuously received government’s competitive funds for internationalization. While these universities have gradually developed internal systems and administrative capacities for the university reform and internationalization, the other universities have been left out. In parallel with this Top Global University project, the government is guiding a discussion on functional diversification and on the restructuring of the whole education system. Although it is difficult for the government to provide funds for all the universities to become “world-class” or to be internationalized, it is undesirable to leave the majority of students of this country out of the international learning environment.

While there are some potential concerns, this project will provide ideas and ways to achieve the internationalization and the university reform for both the selected and nonselected universities. The plans of the universities and the selection results are accessible online, and the interim and final reports by the universities will be also published online in Japanese and partly also in English. With the transparency of the whole selection and evaluation processes of the current project, the government and universities should make further efforts in the dissemination of good practices of internationalization reforms.